

NORTH CAROLINA

WAYNE COUNTY

The Wayne County Board of Commissioners met on Thursday, January 28, 2022 at 8:00 a.m. in the Rooms D and F of The Maxwell Center, 3114-A Wayne Memorial Drive, Goldsboro, North Carolina, after due notice thereof had been given.

Members present: Barbara Aycock; George Wayne Aycock, Jr.; Joe Daughtery; Chris Gurley; Freeman Hardison, Jr.; and Antonio Williams.

Members absent: Bevan Foster

Others present: Congressman G.K. Butterfield; Adam Caldwell from Senator Thom Tillis's Office; Janet Bradbury from Senator Richard Burr's office; Representative Raymond Smith, Jr.; County Manager Craig Honeycutt; Assistant County Manager Chip Crumpler; County Attorney E. B. Borden Parker; Staff Attorney Andrew Neal; Human Resources Director Ginger Moore; Finance Director Allison Speight; Planning Director Berry Gray; Wayne County Development Alliance President Mark Pope; Facilities Director Kendall Lee; IT Director Ryan Preble; Mr. Charles Wright; Mr. Charles Brown; Assistant Clerk Kayla Whitley; and Clerk to the Board Carol Bowden.

Call to Order

Chairman Joe Daughtery called the meeting of the Wayne County Board of Commissioners to order.

Discussion of Federal Goals

Chairman Joe Daughtery welcomed the state and federal representatives and special guests. Representative Raymond Smith, Jr. spoke of how important this type of meeting was between local and state government.

Chairman Daughtery recognized Congressman Butterfield for his years of service, as he has announced his retirement this year, and those in attendance gave him a standing ovation. Congressman Butterfield said open communication and meetings, such as the retreat, were important. He shared stories of his experiences as a judge and the Wayne County courthouse, as well as discussing the federal budget and national debt.

Chairman Daughtery began the discussion by reviewing the federal goals, attached hereto as Attachment A. Vice-Chairman George Wayne Aycock, Jr. and Commissioner Chris Gurley discussed **specific road improvements**, particularly the completion of I-795. Congressman Butterfield said the money to fix transportation issues is in the pipeline.

Chairman Daughtery reviewed the **regional sewer needs** and Commissioner Gurley discussed the benefits of a regional system, including saving farmland and increasing property values. Mr. Adam Caldwell discussed the savings in a regional system through service costs. Chairman Daughtery asked the representatives for assistance with a feasibility study. Representative Smith stated the North Carolina Department of Environmental Quality (DEQ) has funds available and training sessions scheduled in Raleigh on February 28, 2022.

Chairman Daughtery shared the need for **assistance in exempting the Goldsboro Business Campus from archeological review** by the State Historic Preservation Office due to the discovery of some Civil War items. Wayne County Development Alliance President Mark Pope shared the background and County Attorney E. B. Borden Parker stated the County did not ask for the study that ultimately stopped the project.

Chairman Daughtery opened discussion about the **Mount Olive sewer issues**. Mr. Caldwell said the matter is a state issue and Representative Smith said grant funding is available, but it needs to go through a process. He stated he could possibly expedite the matter. Commissioner Freeman Hardison, Jr. said he has asked representatives from Mount Olive to present to the Board of Commissioners but he feels they aren't willing to share their issues. He

stated it is a slow process and the moratorium currently in place is expected to remain until 2026. Congressman Butterfield said the County needs to reach out to the USDA Office of Rural Development. He said it's a big secret with billions of dollars available, but the problem is counties and municipalities are required to provide a match in funding. He said Reginald Speight is the director. Commissioner Barbara Aycock discussed the Sewer issues in Eureka and Fremont as well.

9:23 A.M. Congressman Butterfield left the meeting

Discussion of State Goals

Chairman Daughtery began the discussion of State Goals, attached hereto as Attachment B, with the **¼ cent sales tax issue**. He shared the current taxpayer burden on property owners and stated the change in legislation would help counties and consumers are already paying the extra ¼ cent. County Manager Craig Honeycutt discussed the current school needs and stated they were verifiable needs, not wants.

Chairman Daughtery began the discussion on the **expansion of broadband** in the County, including the review of state statutes preventing counties from investing in broadband. Daughtery stated Open Broadband needs \$3 million to expand throughout Wayne County, and Staff Attorney Andrew Neal explained the issues with the current legislation and what language is needed to allow for expansion. Representative Smith asked Mr. Neal to send him the language and the statute referenced. Discussion included the impacts of broadband needs due to COVID-19.

9:40 A.M. Representative Raymond Smith, Jr. left the meeting

Update by Wayne County Development Alliance (WCDA) President Mark Pope

WCDA President and North Carolina Global TransPark (GTP) Economic Development Region Senior Vice President Mark Pope shared the history of creating the GTP, including funding from existing industries and new investors. Mr. Pope said they have made thirteen (13) announcements, created 1,759 jobs, for a total of \$141.5 million in investments. He announced two new companies (Amazon and a car parts company) going to Lenoir County and stated three (3) announcements would be made by February 15th for Wayne County.

Chairman Daughtery discussed the limited park availability, given a moratorium in Mount Olive and Goldsboro Business Campus (GBC) currently not usable, leaving only ParkEast as an option for new companies. Mr. Pope stated one or two shell buildings and a pad-ready site would enhance the County's options with companies searching for a location. Mr. Pope did say an RFP would be going out soon for the GBC. Daughtery stated the City of Goldsboro has reservations on permitting for the GBC due to the sewer capacity being at 87%. He asked Mr. Parker and Mr. Neal if the agreement for the GBC with the City was in writing and both said it was.

Mr. Neal reviewed the details of the agreement and stated it was the City's responsibility to make it work. He said the bigger issue is going to be the back portion and whether or not it is jurisdictional under the clean water act. Mr. Pope stated the ditches, which would be jurisdictional, have been taken out of the development plan, and Mr. Daughtery stated that should remove the need for an archeological study. Commissioner Barbara Aycock stated at 87%, the City of Goldsboro could be placed under a moratorium eventually. The Board then discussed the \$22 million grant and Project Butter, which included upgrades along Ash Street. Mr. Daughtery said the County should pressure the City of Goldsboro to get grants to improve I&I and replace sewer lines.

Presentation of 2021 Goals with Action Items

County Manager Craig Honeycutt presented the goals from 2021, attached hereto as Attachment C, and reviewed the action items for each.

Recess the Board of Commissioners Meeting

At 10:07 a.m., Chairman Joe Daughtery recessed the meeting of the Board of Commissioners.

Reconvene the Board of Commissioners Meeting

At 10:20 a.m., Chairman Joe Daughtery reconvened the meeting of the Board of Commissioners.

Continued Discussion of Goldsboro Business Campus (GBC)

Mr. Charles Brown of Withers Ravenel stated the agreement was in place with the City of Goldsboro for infrastructure (water and sewer) and Chairman Daughtery stated a grant was in place to help the City with the cost of said infrastructure. Mr. Brown said a quote was being submitted to the state today and confidence was high for approval. He said the bid documents opening has been placed on the calendar.

Chairman Daughtery asked, if the ditches have been removed from the plan and are no longer covered by the Clean Water Act, why does the County still have to deal with an archaeological issue. Mr. Brown said the County is no longer dealing with it but Mr. Neal said it is still jurisdictional per his understanding. Mr. Brown said he would get the answer verified and Mr. Parker asked him to get it in writing. Vice-Chairman Aycock said artifacts were not found in the area being used and Mr. Brown stated the County still has to go through the process when federal funding is involved.

Chairman Daughtery said the County needed to ask the Bryans for an extension and Mr. Brown stated Phase One was ready to go. Mr. Parker reminded the Board, the County does not own the land, but simply has an option.

Discussion of Current Proposed Goals

Chairman Joe Daughtery began the discussion of the proposed Goals for 2022, consolidated from the lists sent in by the Board, and attached hereto as Attachment D.

Scheduled meetings with municipalities was discussed and Commissioner Barbara Aycock stated it was important to have the Board of Commissioners and County Manager involved. Commissioner Hardison said there was a disconnect between the County and towns and he felt a meeting on a regular basis was needed. A discussion of having quarterly meetings continued with Mr. Gurley stating the importance regarding growth, revenue, and land use issues.

Mr. Honeycutt stated he would set up quarterly meetings at The Maxwell Center following regular Board of Commissioners meetings. Mrs. Aycock asked that town administrators include their goals; Mr. Hardison asked to include a grant workshop.

Annual Award to a Wayne County citizen making significant contributions to improve Wayne County was discussed. Mr. Honeycutt asked if multiple awards should be considered for youth, seniors, nonprofits, etc. Mr. Hardison stated he disagreed with the award. Mr. Williams stated he felt a committee should be formed to handle this and Mr. Honeycutt said he would use his County Manager listserv to help with criteria and ideas.

County Manager's Annual Award to a Department Manager making the most improvements in efficiency of their department was discussed. Possibly including a monetary award, as private companies often do, would help with retention.

Study to improve each Department's Operations to improve efficiency and minimize positions, while improving delivery of services was discussed, including a better use of technology. Mr. Daughtery stated this was important due to a labor shortage and expanded on the Department of Social Services and Health Department upgrading technology to maximize services.

A discussion on pay grades studies for departments not previously addressed was next on the agenda and Mr. Honeycutt discussed departments whose studies have already been completed and some of the smaller departments in need of a study. He shared the difficulties in filling positions due to pay issues and said in-house studies could be done for smaller departments, versus using a consultant.

Possibly hiring an in-house engineer or architect was discussed and Mr. Gurley stated one engineer would not fill all the spots, but retaining a firm may be possible. Assistant County Manager Chip Crumpler said a firm on-call would work best, particularly as the County cannot use an engineer on staff to design capital projects. Mr. Daughtery shared over \$4 million has been spent on architects and over \$2 million on engineers for recent projects. Mr. Gurley stated there was no one to oversee the projects and Mr. Honeycutt concurred there was no one staff member who could make certain the projects were being done correctly.

The goal of Jail/DSS/Health facilities was removed from the list, as all projects have begun.

A Summer Youth Program was proposed with Mr. Williams discussing the benefits and partnerships. He showed a YouTube video on a youth employment program in Escambia County, Florida. Mr. Williams asked if this would work from a Human Resources perspective and Human Resources Director Ginger Moore said it would grow citizen involvement and she was in favor of exploring the program. Mr. Williams stated DSS has a "Tap Grant" available that pays for summer employment. Mr. Charles Brown said his church set aside funding to help youth, and people of all ages from Mount Olive, find summer employment. Mr. Brown stated 36 different languages were spoken in Mount Olive and 24 different languages were spoken in the Wayne County Public Schools system. Mr. Gurley asked Mrs. Moore for the age requirements for wages in Wayne County.

Hiring a grant writer was discussed and Mr. Williams stated with an influx of ARP funding, a grant writer would benefit all departments, while potentially gaining enough grants to pay for the position itself. He asked Mr. Charles Wright to speak. Mr. Wright stated he had experience in writing grants and explained the process.

A Digital Library for District 2 was brought up and Mr. Williams presented his reasoning for a Dudley area library. He played a video for Biblio Tech Public Library.

A Storm Water Management Plan and Stoney Creek Watershed project was discussed with Commissioner Chris Gurley saying work had begun with the Army Corps of Engineers (COE) on a study and implementation of a plan, including building a reservoir for recreation and drinking water. He said Representative John R. Bell, IV has a plan in place for the Stoney Creek project to help with flooding. Mr. Brown said a 1966-67 COE plan proposed multiple reservoirs starting at Falls Lake, and the price to complete the project was \$22 million at the time. No part of the project was completed.

The proposed goal of a working group with the Board of Education was discussed and included the current working group and status of relationship between the boards. Mr. Williams stated Brogden Primary, Mount Olive Middle, Norwayne, and Brogden Middle were the oldest schools in the district. He said he hoped the Board of Commissioners would see all the needs, as these schools are in bad shape. Mr. Daughtery said it seemed as though the Board of Education is moving in that direction. Mr. Gurley said decisions should be made for the entire County, not just one district. Mr. Williams stated there were needs in all areas. Mr. Daughtery said the restrictions on 'Needs Based Grants' had been lifted so the schools could reapply for other projects.

The Grantham EMS station was briefly discussed and the County is waiting on the survey, per Mr. Honeycutt.

In discussion regarding the need for an **EMS station at Rosewood**, Mr. Gurley asked the Board to talk about one in the Belfast area as well. Facilities Director Kendall Lee stated EMS Director Dave Cuddeback had asked for the matter to be addressed, as the building needs

repairs and needs to be separate from the fire station. Mr. Gurley stated Belfast Fire Department keeps up both sides of their building.

A minimum fund balance of up to 30% was discussed and Mr. Honeycutt said the presentation of the audit on February 1st would check that box.

Replacing the roof on the administrative building was removed from the goals list, as Facilities Director Kendall Lee has included that item in his CIP.

Discussion of a storage area for Facilities was briefly discussed.

Recess the Board of Commissioners Meeting

At 11:51 a.m., Chairman Joe Daughtery recessed the meeting of the Board of Commissioners.

Reconvene the Board of Commissioners Meeting

At 12:42 p.m., Chairman Joe Daughtery reconvened the meeting of the Board of Commissioners.

Continued Discussion of Current Proposed Goals

Chairman Joe Daughtery discussed the **sewer concerns** as a goal presented by the majority of the Board. Vice-Chairman George Wayne Aycock, Jr. clarified the water districts were actually sanitary districts, and should be involved in discussions and plans. Mr. Gurley agreed with Mr. Aycock. A discussion of formulating two plans, one for regional and one for local sewer improvements, as well as securing grants continued.

Discussion of School District seating availability included a look at planned development. Mr. Gurley stated commercial, industrial, and residential growth needed to be considered and expressed his concerns over requirements to provide services outweighing resources. He stated growth was not always good and demand would continue to broaden.

Review of Proposed Goals List

The Board removed the following from their proposed lists:

- Commissioners attending meetings around town.
- Complete the Jail/DSS/HD facilities.
- Explore an in-house engineer or architect.
- Finalize the Grantham EMS building.
- Consider an EMS station in Rosewood.
- Maintain a minimum fund balance of up to 30%.
- Replace the roof on the Administration Building.
- Look into development clusters versus school seating.
- Partner with the City to develop a Neuse River park.

The Board added the following to their proposed lists:

- EMS truck added to Belfast Volunteer Fire Department.

Discussion of Proposed Park on the Neuse River

Chairman Joe Daughtery shared information on Wildwood Park in Greenville, attached hereto as Attachment E. He stated the County owns acreage from buyouts and the Clean Water Trust, including an area with a boat ramp.

Update on Capital Projects

Facilities Director Kendall Lee and Special Projects Director Ryan Preble provided a presentation on current Capital Projects, attached hereto as Attachment F. Mr. Lee said the DSS/HD building has been cut down to just shy of 79,000sf, with a suggested site on the

Clingman Street property near the Emergency Operations Center (EOC). He said each department has its own wing to optimize future expansion but both departments would share conference space and a reception area. Mr. Daughtery, Mr. Aycock, and Mr. Gurley discussed the modular divider walls they viewed at Atlantic Casualty and asked about their functionality with these departments. Mr. Preble stated there would be flex space for each department and shared Moseley Architects' final cost of \$31,503,745. Mr. Daughtery asked Mr. Preble to reach out to GIS Mapping Director Julio Garrido for site layout. Mr. Preble stated the project should be completed in November 2023.

Mr. Lee stated the jail project was scaled down as well and he was waiting on the RFP to go out. He explained the addition of a new loading dock and said the new total of beds would be 441. He said the architects tried to reconfigure the medical services and he stopped that plan. The Board and staff discussed male versus female areas and Mr. Preble stated the project would be completed in August of 2024.

Presentation on Library Facilities Study

Library Director Donna Phillips and Assistant Megan Wilson presented the Library Facilities study, attached hereto as Attachment G. Discussion included the process of the study, including public input, and County Manager Craig Honeycutt gave a synopsis of the study. Mrs. Phillips stated the current estimate for a northern-area library was \$5.4 million. She was tasked with establishing a northern library coalition, as was done with the Steele Memorial Library, to raise funds. Mr. Williams praised Mrs. Phillips for her presentation and asked her to be on his team to get a library for the Dudley area.

Discussion on consolidation of DSS/Health Departments

County Attorney E. B. Borden Parker and Staff Attorney Andrew Neal provided handouts, attached hereto as Attachment H, and discussed issues regarding the State Personnel Act. Mr. Neal stated the employees, under consolidation, would be exempt from the State Act, and the County policy would need to be reviewed and amended. He stated Human Resources would need to add staff and discussed the overall cost of the consolidation.

Mr. Honeycutt said it would be a lot of work if the Board wants to do it, as there are a lot of working parts. Mr. Daughtery asked him to have conversations with other counties and discuss the costs associated with privatization, as well as control of department heads. Mr. Honeycutt said today was the introduction, with further work and discussion needed.

Mr. Parker explained the expansive Boards associated with consolidated departments and Mr. Neal stated the County's Personnel Policy must be in accord with the State Personnel Act. He also stated, in reference to control of the department managers, they could not simply be fired.

Consolidation of List of Goals

The following is the final list of proposed goals for 2022 and each Board member was asked to vote on their top 10 in order from most important to least:

1. SEWER: Develop long-term solution to County sewer issues, including Town of Mount Olive. Possibly bring water districts in as partners and form a water/sewer merged system. Consider Regional Sewer solution, ensure County Sewer System is paying for itself, and continue to reduce I & I.
2. Take a hard look at the numbers/perception. Growth is not always good; type of growth dictates the cost, i.e. law enforcement, DSS/Health Dept., EMS, Fires Service Schools, etc. Commercial/Industry vs. Residential Development vs. Services needed.
3. Discussion and next steps for exploring the merging of the DSS and Health Dept. into a consolidated Human Services Department.
4. Create a working group with the Board of Education, after completion of Fremont Elementary and Rosewood Middle School, to work together on other projects/needs (Southern /District Schools) (Good stewards of tax dollars – both Boards).
5. Storage area for the Facilities Department for safe storage.
6. Summer Youth Employment

7. Hire full-time Grant Writer
8. Involve our high school youth in local government. Develop a Youth Day for students to tag along with some managers for a workday.
9. Northern Library – focus on new Library and search for a grant to help with the project.
10. Digital Library for District 2.
11. Storm Water Management plan for design/construction of water management structure to alleviate potential flooding. Develop a reservoir for drinking water and recreation with development surrounding property. Also Stoney Creek watershed project to protect property values and infrastructure.
12. Quarterly Meetings with Municipalities
13. Annual Award to a Wayne County citizen making significant contributions to improve Wayne County.
14. County Manager's Annual Award to a Department Manager making the most improvements in efficiency of their department.
15. Authorize a study to improve every department's operation to improve efficiency and minimize positions while improving delivery of services. Better use of technology.
16. Look at Pay Grades for Departments not previously addressed.
17. Expand Broadband.
18. EMS truck to Belfast in Addition to QRV.

The Board is to return the list, with their votes, to Clerk to the Board Carol Bowden.

Adjournment

At 2:46 p.m. Chairman Joe Daughtery adjourned the meeting of the Wayne County Board of Commissioners.



Carol Bowden, Clerk to the Board
Wayne County Board of Commissioners

Federal Goals

- Assistance in accelerating the conversion of 117S to Interstate 795, to Interstate 40, and 70E to Interstate 42. This may mean extra funding designated specifically for these projects.
- Assistance in the establishment of Regional Sewer system for 2 or more of the following counties: Wilson, Wayne, Greene, and Duplin; similar to the Neuse River Water and Sewer Authority serving Lenoir and Pitt Counties. Design and construction work were funded through grants and low-interest loans from the USDA State of N.C., the Rural Center, Tobacco Trust Fund, and local sources.
- Assistance in exempting the discovery of some Civil War items that has stopped the development of the Goldsboro Business Campus.
- Any additional assistance in the solution of sewer issues Mount Olive, Eureka, Goldsboro, and Fremont.

State Goals

- Possible amendment to the ¼ cent local additional tax by allowing the option of the County Board of Commissioners implementing by majority vote, upon the use of all funds generated, designated exclusively for school/community college facilities construction or renovations.
- Assistance in the establishment of Regional Sewer system for 2 or more of the following counties: Wilson, Wayne, Greene, and Duplin; similar to the Neuse River Water and Sewer Authority serving Lenoir and Pitt Counties.
- Assistance in accelerating the conversion of 117S to Interstate 795, to Interstate 40. This may mean extra funding designated specifically for this project.
- Assistance in exempting the discovery of some Civil War items that have stopped the development of the Goldsboro Business Campus.
- Determine what Broadband statutes must be changed to allow increased penetration into the market by smaller companies.

WAYNE COUNTY GOVERNMENT GOALS FOR CALENDAR 2021

5 votes

- CALEA or Comparable Certification specific to Sheriffs' organizations.
 - ACTION TAKEN – Sheriff Department in process of becoming certified. County helped funding in current budget to help with process.

4 votes

- Minimum property tax increase of 4 cents (potentially within a 3-year period).
 - ACTION TAKEN – Tax rate of \$.045 unanimously approved for completion of \$58 million in new capital projects.
- Employee time-keeping system software. (Advance within software implementation.)
 - ACTION TAKEN – no action taken

3 votes

- Departmental goal to reduce funding/operational costs by 2% overall.
 - ACTION TAKEN – no formal action taken, but Departments continue to look at cost savings for each department.
- Comprehensive salary study for current employees.
 - ACTION TAKEN – study completed for Sheriff's Department – DSS/Health in process now
- Regional jail facility.
 - ACTION TAKEN – looking at Wayne County new jail facility
- Develop a 5-year Capital Improvement Plan. (CIP)
 - ACTION TAKEN – CIP updated on annual basis

2 votes

- Breakfast with Legislative Delegation.
 - ACTION TAKEN – due to COVID, multiple times the Chamber set legislative breakfast but cancelled. Breakfast with delegation now.
- Annual awards program acknowledging major contributions to the County.
 - ACTION TAKEN – no action taken
- Balance the budget without using any fund balance; strategies for cutting budgets within the departments.
 - ACTION TAKEN – county used fund balance to balance budget, continual work on strategies with all departments to cut and be efficient
- County-wide sewer/regional authority to allow for residential and industrial expansion.
 - ACTION TAKEN – discussion taking place with state/municipalities on sewer issues and the County is participation in AIA Sewer grant study assessment with Eureka, Fremont, Goldsboro and the County to look at regional options.

1 vote

- County Vehicle Policies revised (take home/usage).
 - ACTION TAKEN – no action taken
- School facility master plan.
 - ACTION TAKEN – schools currently working on plan

- Develop more robust relationship with NCACC risk management representative to establish a comprehensive training plan.
 - ACTION TAKEN – continual working with the Association on training programs and County Safety officer is developing safety training programs.
- Diversity Program with Management/Training/Mentoring amongst Department Heads.
 - ACTION TAKEN – training occurred for all employees
- Creation of a grant writing position within the County.
 - ACTION TAKEN – no position hired
- Southern Wayne County Flooding (through Wayne County) concerns and solutions.
 - ACTION TAKEN – grant received from CDBG –Neighborhood Revitalization for \$750,000 for Rollingwood Community. Also there continues to be ongoing drag and drop stream cleanout grants in operation throughout the County.
- Digital libraries throughout underserved areas of the County.
 - ACTION TAKEN – County libraries partnered with the development of a learning center in Dudley. The library applied for and received grants to bring wireless internet to Dudley with Open Broadband. The grant also helped to supply hardware to be used to access the internet and digital library catalogs.
- Routine Meeting with WCPS management (either at BOC meeting or with County staff.)
 - ACTION TAKEN – meetings have occurred with Staff and working groups

No votes received

- Quarter-Cent Sales and Use Tax ballot initiative.
 - ACTION TAKEN – no action
- Continuous training within the County on diversity and customer service.
 - ACTION TAKEN - All employees in Wayne County completed mandatory training entitled "Respectful Workplace Essentials" to address protected characteristics, hostile work environments, reporting incidents, and defining respect in the workplace. All managers completed an additional, more comprehensive course to review what respect in the workplace means to different people and understand and learn from colleagues and customers' diversity (i.e., culture, background, gender orientation).
 - Employees are encouraged to enroll in entry-level management training courses through Wayne Community College and paid for by Wayne County.
 - All department managers will begin a mandatory training course starting in March of 2022. Classes will be one day a month for six months. Drake Maynard, retired Director of Employee Relations, NC Office of State Personnel, will teach courses that address:
 - Leadership
 - Diversity and Inclusion
 - Employment Law
 - Harassment Awareness
 - Conflict Resolution Effective Discipline
- Explore debt reduction on existing debt service (refinance).
 - ACTION TAKEN – working with Davenport on options

Facilities in order by most votes to least votes:

- Detention Center renovation/construction. – IN PROGRESS
- Rosewood Middle School - \$20 MILLION FUNDING FROM STATE
- DSS/HD combined facilities – IN PROGRESS
- DSS separate facility - NOW COMBINED WITH HD
- WCC Advanced Manufacturing Center – IN PROGRESS
- New northern library – DISCUSSION OF LOCATION
- HD separate facility – NOW COMBINED WITH DSS
- IT facility – NO ACTION

The following are action items as requested by the Board of Commissioners:

- Night Meetings – QUARTERLY NIGHT MEETINGS AS OF JANUARY 2022
- No Dumping Signs in Ditches on Durham Lake Road - DONE
- Sewer Rates/Sewer System - DONE
- ParkEast Road Expansion – IN PROGRESS WITH DOT FUNDING AND GOLDEN LEAF FUNDING
- Wayne County Development Alliance Employee Clarification with Wayne Community College – Working with college on internship programs, Ray Mayo Scholarship fund

Consolidation of Goals From Commissioners

- (3) Quarterly Meetings with Municipalities.
- Annual Award to a Wayne County citizen making significant contributions to improve Wayne County.
- County Manager's Annual Award to a Department Manager making the most improvements in efficiency of their department.
- Authorize a study to improve every department's operation to improve efficiency and minimize positions while improving delivery of services. Better use of technology.
- Look at Pay Grades for Departments not previously addressed.
- (3) Expand Broadband.

Consolidation of Goals From Commissioners

- Summer Youth Employment
- Hire full-time Grant Writer
- Involve our high school youth in local government. Develop a Youth Day for students to tag along with some managers for a workday.
- Northern Library – focus on new library and search for a grant to help with the project.
- Digital Library for District 2
- Storm water management plan for design/construction of water management structure to alleviate potential flooding. Develop a reservoir for drinking water and recreation with development surrounding property. Also Stoney Creek watershed project to protect property values and infrastructure.

Consolidation of Goals From Commissioners

- (4) Create working group with Board of Education, after completion of Fremont Elementary and Rosewood Middle School, to work together on other projects/needs (Southern District Schools) (Good stewards of tax dollars – both Boards).
- Storage area for the Facilities Department for safe storage.

Consolidation of Goals From Commissioners

- (5) SEWER: Develop long-term solution to County sewer issues, including Town of Mount Olive. Possibly bring water districts in as partners and form a water/sewer merged system. Consider Regional Sewer solution, ensure County Sewer System is paying for itself, and continue to reduce I & I.
- Take a hard look at the numbers/perception. Growth is not always good; type of growth dictates the cost. i.e. law enforcement, DSS/Health Dept., EMS, Fire Service Schools, etc. Commercial/Industry vs. Residential Development vs. Services needed.
- Discussion and next steps for exploring the merging of the DSS and Health Dept. into a consolidated Human Services Department.
- EMS Truck to Belfast in addition to QRV.

Discussion of Proposed Neuse River Park

City of Greenville Passive Recreation Park

- Wildwood Park, located just north of the Tar River, includes more than 360 acres of land and two ponds for outdoor recreation and water activities. The park currently includes natural surface trails, a floating dock with boat slips, a kayak launch, outdoor shelters, camping platforms, and a sandy beach.
- The North Carolina Department of Natural and Cultural Resources announced that the N.C. Parks and Recreation Trust Fund (PARTF) Authority has approved \$28.6 million in capital improvement projects and land acquisitions for state parks and an additional \$13.6 million in grants to fund local parks and recreation projects across the state.
- Greenville will receive \$481,350 for development of Wildwood Park, which opened its first phase in October of 2021.





Facilities Project Updates

- ▶ New Health Department and DSS Bldg.--approx. 79k sf.
- ▶ New Jail on William Street--adjacent to current Winders Jail



Health & DSS Bldg.

- ▶ Approximately 79,000 sf for new facility
- ▶ Suggested site is on Clingman St. adjacent to new EOC bldg.
- ▶ Each dept has its own wing to optimize any future expansion.
 - ▶ Additionally, this allows a dept. to close and the other to continue to operate normally.
- ▶ Shared conference space and reception for departments.
- ▶ Designed based on workflow and programming in departments as opposed to current layout which is not conducive to optimum efficiency.
- ▶ Met with each program within the dept. to understand their needs and wishes for future operations.



Health /DSS Building

Attachments....

MOSELEYARCHITECTS

COMBINED DEPARTMENT OF SOCIAL SERVICES AND HEALTH DPT WAYNE COUNTY, NC BUDGET ESTIMATE

January 25, 2022

Since we have no control over the cost of labor and materials, current market conditions, or competitive bidding, we cannot guarantee the accuracy of this estimate of probable construction costs.

CONSTRUCTION COSTS

Two Story Building	79,048 SF @	\$275.00	\$21,738,200
Site work (no off-site improvements)	6.0 AC @	\$325,000	\$1,950,000
Construction Cost Subtotal		\$299.67	\$23,688,200

OTHER COSTS

Misc Building Systems

Furniture Allowance (\$30 PSF)	\$2,371,440
Graphics & Signage (\$1.25 PSF)	\$98,810
Voice and data systems (\$4 PSF)	\$316,192
Appliances - 3 refrigerator, 2 microwaves, 2 coffee pots	\$14,000

Site Improvements

Permitting and Utility Connection Allowance	\$50,000
Utility Relocation Costs	Not included
Environmental mitigation cost	Not included
Legal/JLA, Plans and closing fees	Not included
Property Acquisition Allowance	Not included
Legal Expenses	Not included
Financing Expenses	Not included

Design soft costs

Architectural/Engineering Services	\$1,780,000
Boundary and Topographic Survey	included in A/E services cost

Construction soft costs

Moving Expenses Allowance	\$25,000
Geotech/const materials testing	\$118,441
Special/third party inspect (0.75% of constr cost)	\$177,662

Other Costs Subtotal	\$4,951,545
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Project Cost Subtotal	\$28,639,745
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Contingency (10%)	\$2,864,000
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TOTAL	\$31,503,745
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New Jail Layout

- ▶ 441 Total Beds—once completed.
- ▶ Alternate Bid of 200 additional beds
- ▶ New loading dock
- ▶ Medical Services reconfigure near Winders' current public entrance
- ▶ Move magistrates over to a new dedicated space
- ▶ Some land still available on site for some ancillary bldgs. (i.e., storage, etc.)
- ▶ Boring plan RFP will go out early next week



Current Schedule

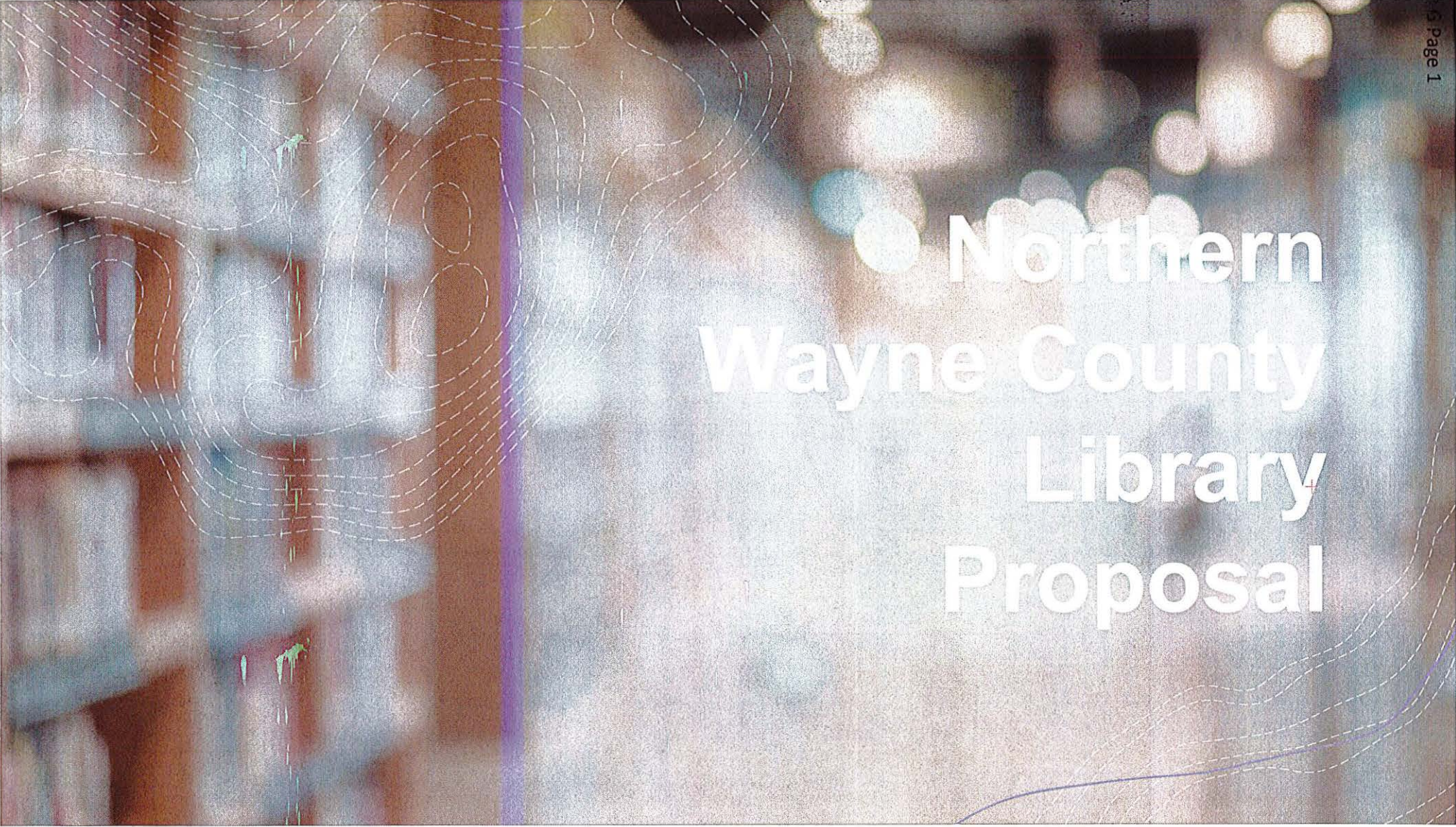
Project Schedule:

- Schematic Design completion: February 1, 2022
- Design Development completion: May 6, 2022
- Agency Review: June 2022
- Construction Documents complete/ Redi-check review: September 5, 2022
- Agency Approval/ Project permitting: Sept - Oct 2022
- Construction Documents/Ready to bid: November 21, 2022
- Bid/ Award: Nov 2022 – Jan 2023
 - Target 1st Commissioner's meeting in Jan for approval
 - Target Jan 2023 LGC meeting for approval
- Substantial Completion: August 2024

[Attachments....](#)



Questions

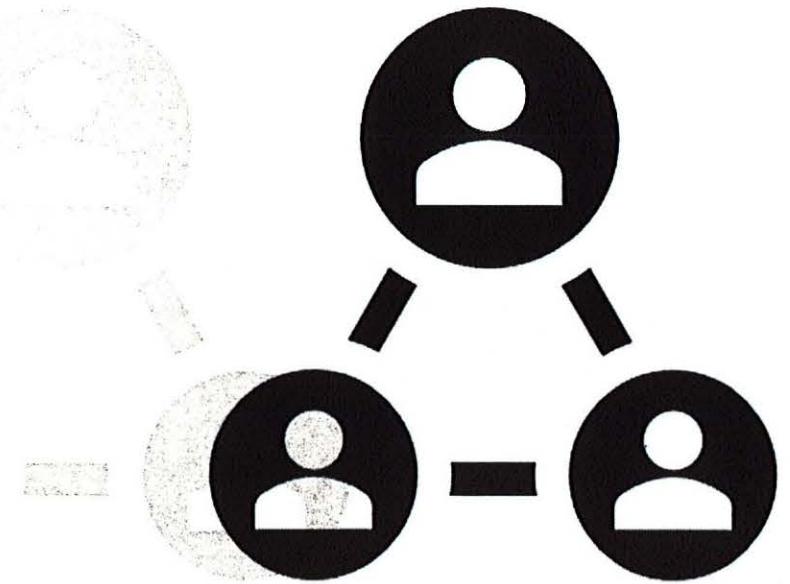


Northern Wayne County Library Proposal

Community Centered Planning

A key factor in our strategic facilities planning has been to gather input from community members and stakeholders about what services, resources, and spaces they need to enhance their quality of life.

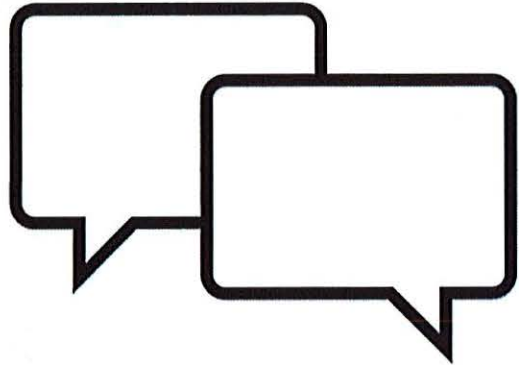
We learned that vibrant library services and resources in Northern Wayne are a priority.



The people of Wayne County love their libraries—they tell us our libraries contribute greatly to their quality of life. Here is what some of our residents shared through community meetings and surveys:

“As a child and young adult, the library was a magical place. I so loved going to the library and just browse the shelves. These visits created a lifelong love of books and reading... as an adult, I learned our local library is so much more than books. It is a true community center ...”





Community input was solicited through an online survey and in-house surveys. Input from the library advisory board and library staff was also sought. Follow-up phone interviews were conducted in lieu of town meetings due to COVID.

A Significant Need Emerges

The situation for Northern Wayne Libraries is bleak:

- + Overcrowding and poor condition of the Pikeville location
- + No public programming space
- + Lack of parking
- + Lack of study/tutoring space
- + No seating
- + Poor design and layout due to its original use as a post office
- + Closing of Fremont library due to poor structural conditions



Why Build a New Library

- + Quality of Life
- + Library as Great Equalizer
- + Workforce and Economic Development
- + Intergovernmental/Community Co-Located Spaces
- + We are ready with a space needs and building plan provided by consultant



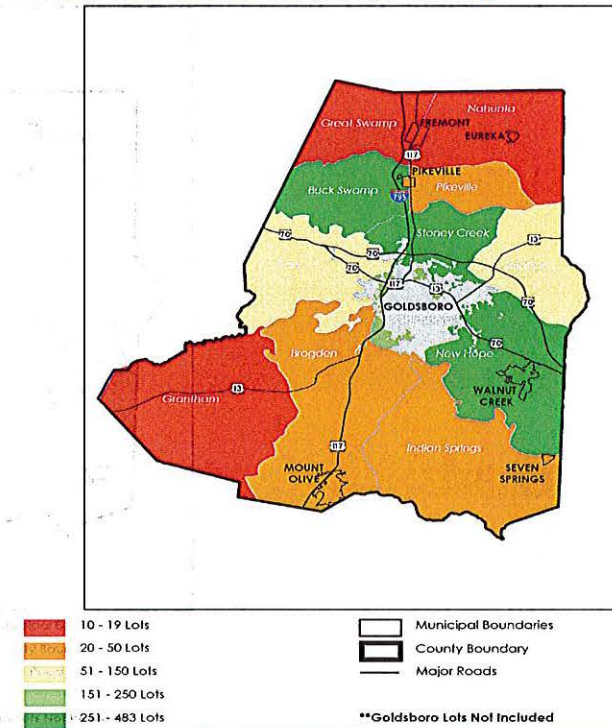
Consultant's Recommendations

Location

It is the recommendation of the consultant that the library build a new, modern facility that will serve Northern Wayne County, as a replacement for these two libraries. The new facility should be located so that it can conveniently serve the towns of Pikeville and Fremont as well as the rapidly growing areas of Buck Swamp township and Fork township.

Ideally a new library will be located west of I-795 and north of Highway 70

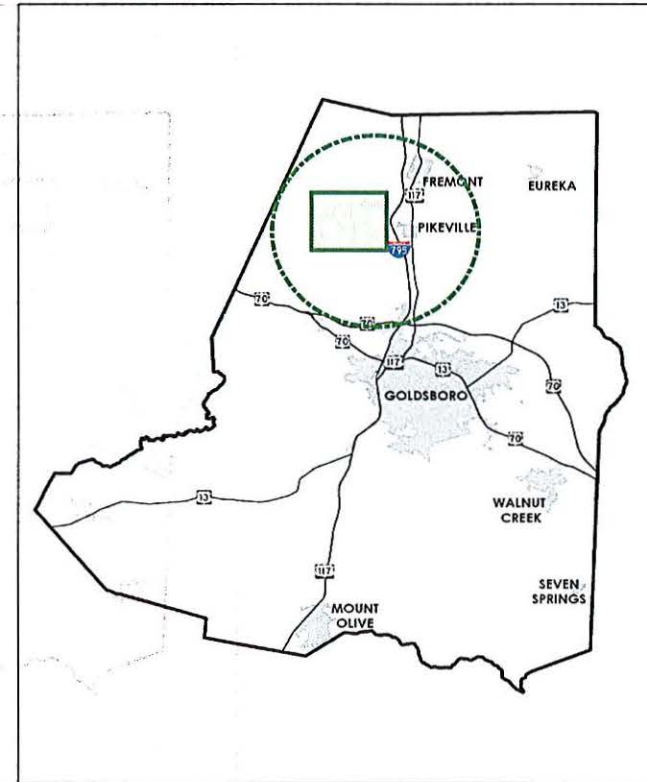
▼ NUMBER OF NEW LOTS PER TOWNSHIP (2010 - 2020 + PROPOSED)



Consultant's Recommendations

Location

Possible New Library Facility Location



- Possible New Library Location
- 5-Mile Library Service Area
- Municipal Boundaries
- County Boundary
- Major Roads
- Roads

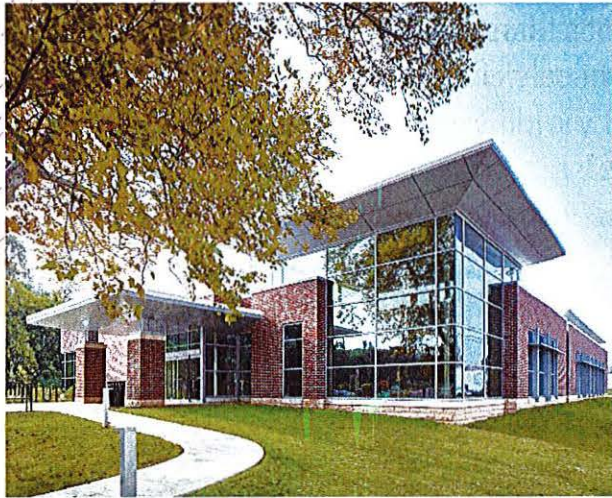
Features and Functions



The new library will be a jewel for the community. It will provide a welcoming and comfortable place for reading, study, exploration, and gathering. It will become a community destination for gatherings and public meetings. It will be a place for art displays, and exploration. It will be a place for lifelong learning and a cornerstone in the building up of Northern Wayne County.



A One-Story Building



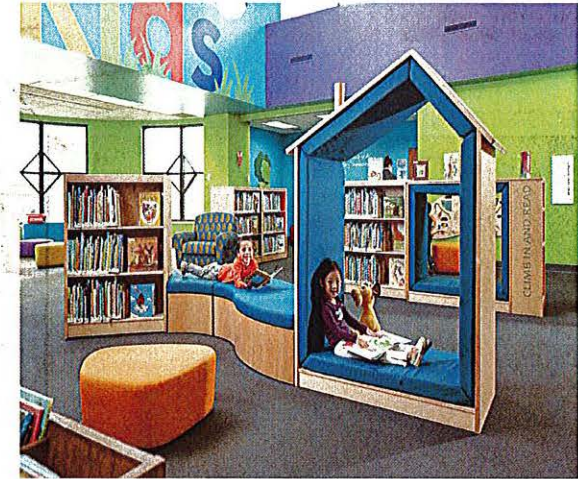
There are many advantages of locating basic library services on one level.

- Easy and universal access to all materials can exist if they are all on one level.
- Convenience is also important. Services on one level are easily seen when entering most one-story library facilities.
- Staff needs are less demanding in one-story facilities. Fewer staff members are required in one-story facilities versus multi-story facilities due to line of sight and sharing of service areas.
- Security needs are less in a one-story facility if it is designed in such a way that all activities and spaces can be monitored from a central service area or through multiple service points.

+ **The consultant recommends a facility within a size range of 17,500 sq. ft. to 18,000 sq. ft.**

Some Features of the New Library

- + Dedicated children's area with a Story time area and seating for families
- + Separate teen space
- + Ample seating for adults to read and study
- + Local History Collection
- + Study rooms for quiet study, group projects, and entrepreneurs



Some Features of the New Library

- + Makerspace
- + Auditorium for 75
- + Smaller meeting space
- + Computer lab



Some Features of the New Library

- + Drive up service
- + Outdoor learning space



January 26, 2022

Mrs. Frances Ruffin
Friends of the Northern Wayne Library
C/O Fremont Town Hall
PO Box 4
Fremont, NC 27830

Mr. Craig Honeycutt
Wayne County Manager
224 E. Walnut Street
PO Box 227
Goldsboro, NC 27530

Mrs. Frances Ruffin
Friends of the Northern Wayne Library
Dear Mr. Honeycutt:

I would like to convey my thoughts to the Wayne County Commissioners on behalf of the Friends of the Northern Wayne Library. We are forming a committee to make our voices heard. To make you aware, we are hopeful that Fremont will be considered to build a new library. We have noted several important reasons that we feel cannot be overlooked:

1. Fremont this year has seen exponential growth in residential building. We are looking at new subdivisions in our ETJ that are either under construction or soon to be under construction. It is my understanding there are plans for one subdivision which could be between 55 to 68 homes, and 6 lots are now under construction in a mini subdivision. There are plans for another subdivision, which could offer more than 110 homes. Also, there is 55 acres that will be sold just outside of town and potentially offer a new subdivision. Within our town limits, residential building is also progressing with at least 8 new homes. In our western ETJ, 14 homes are under construction.
2. As you are considering the former library study in your decision, I would hope this new population data is considered.
3. A new library near our new Fremont STARS school can be a benefit for parents who drop their children off and choose to use the new library. A lot immediately behind the existing Fremont school could be a great spot to build, as it is facing Highway 222 West, or remodeling the existing newer primary school building, which has accessible paved parking. Both locations are within a block of the new school and on the same street.
4. A new school will double in existing student population. These new students may come from different areas of Northern Wayne County. Many parents may like the convenience of the new library in proximity to I-795. With a library facility in Mount Olive at the Southern end of the county, and the Herman Street library that is centrally located in Goldsboro, it would seem the logical choice would be to have a library conveniently located at the most Northern end of the county. Fremont could serve the Fremont, Pikeville, Eureka, Nahunta and Northern citizens and their families with minimal distance to drive.

MEMO

TO: Kimberly McGuire
FROM: Borden Parker *B Parker*
DATE: January 24, 2022
CC: Craig Honeycutt
Cortina Hamilton
Andrew Neal
RE: Session Law 2021-123
=====

N.C.G.S. 7B-2712 (d) has always provided that the Division of Juvenile Justice and/or the local management entity and managed care organization that serves the catchment area will pay the cost of any evaluation or treatment recommended for the parent, guardian, or custodian of a delinquent juvenile.

N.C.G.S. 7B-2713 (b) has been added that the Juvenile Court Counselor shall notify the Department of Social Services if the Department is providing any kind of services to the juvenile. Unfortunately, it provides in N.C.G.S. 7B-2713 (c) that if the parent, guardian, or custodian of a juvenile refuses to follow the recommendations of the Juvenile and Family Team, the refusal puts the juvenile at risk of abuse, neglect or dependency. The Juvenile Court Counselor shall report to the Department of Social Services, who may file an Abuse, Neglect or Dependency Petition pursuant to N.C.G.S. 7B-403.

Even worse, in N.C.G.S. 7B-2502 the Statute was modified to state that if the juvenile does not have health insurance coverage for the recommended treatment, the Court shall conduct a hearing to determine who should pay the cost of the assessment, evaluation or treatment pursuant to that section. The County Manager or any other person who is designated by the Chair of the Board of County Commissioners of the County of the juvenile's residence shall be notified of the hearing and allowed to be heard. Furthermore, if the parent, guardian or custodian declines or is unable to make necessary arrangements, the Court may order the needed evaluation or treatment, surgery or care and the Court may order the parent to pay the cost of the care pursuant to Article 27 of this Chapter. If the Court finds the parent or funding from the Juvenile Services section of the Division of Adult Correction and Juvenile Justice of the Division of Public Safety is unable to pay the cost of evaluation or treatment, the Court shall order the County to arrange for evaluation or treatment of the juvenile and to pay for the cost of the evaluation or treatment.

January 24, 2022Page 2
Memo re: **Session Law 2021-123**

I think it is important for the Chairman of the County Board of Commissioners to designate the Director of the Department of Social Services, the County Attorney and the Staff Attorney to be notified if the Court is going to consider ordering the County to make payments.

I do not know whether there are any funds in the county's budget to make such payments. My fear is that the attorneys for the delinquent juvenile will be requesting that the County pay for these evaluations and for treatment.

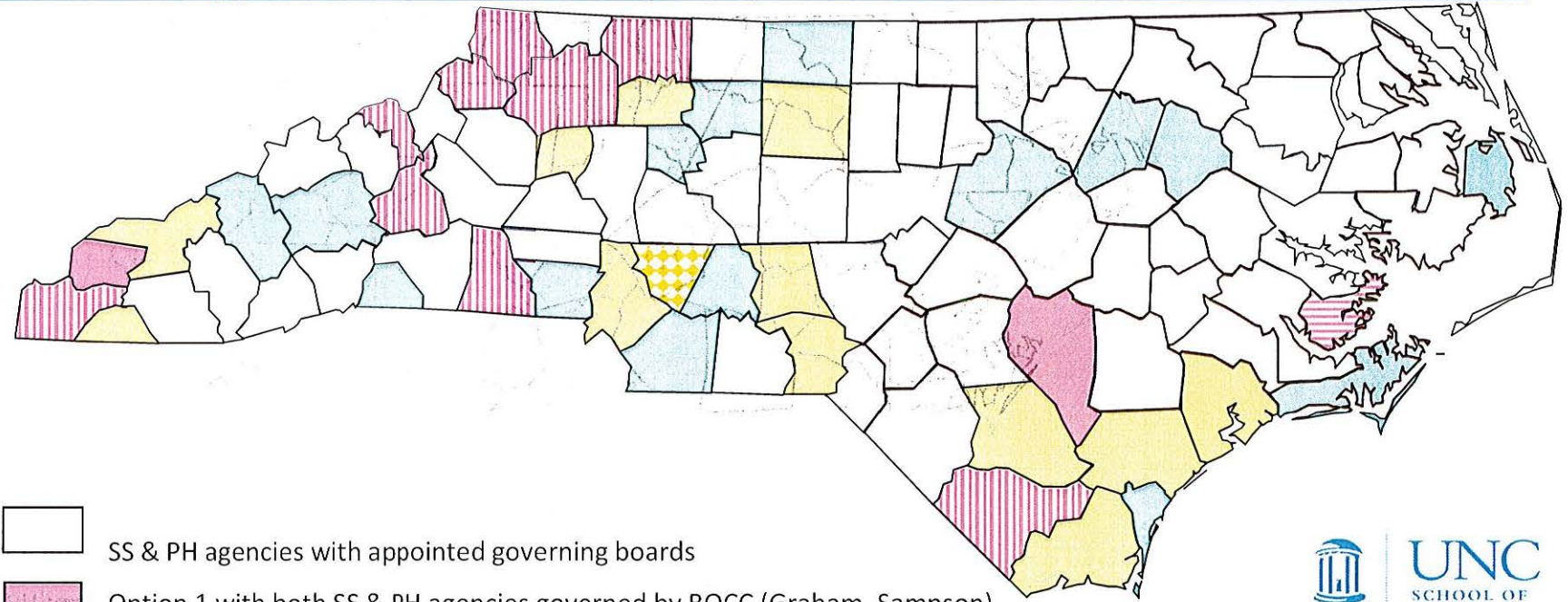
I will be happy to discuss this matter with you at your convenience.

EBBP/dab

G:\Wp51\DATA\DAB\WAYNE COUNTY JUVENILE MATTERS\Juvenile Orders\January 2022\memo to kim mcguire craig honeycutt cortina hamilton and andrew neal re session law.wpd

PH and SS Organization and Governance

Resolutions as of September 2020



-  SS & PH agencies with appointed governing boards
-  Option 1 with both SS & PH agencies governed by BOCC (Graham, Sampson)
-  Option 1 with SS agency governed by BOCC, PH agency with appointed governing board (Cherokee, Ashe, McDowell, Cleveland, Mitchell, Watauga, Wilkes, Surry, Columbus)
-  Option 1 with PH agency governed by BOCC, SS agency with appointed governing board (Pamlico)
-  Option 2 with consolidated HS agency including SS & PH, appointed CHS board (Haywood, Buncombe, Polk, Gaston, Davie, Union, Forsyth, Stanly, Rockingham, Wake, Nash, Edgecombe, Carteret, Dare, New Hanover)
-  Option 3 with consolidated HS agency including SS & PH, governed by BOCC, health advisory committee (Clay, Swain, Alexander, Yadkin, Mecklenburg [no advisory comm.], Guilford, Montgomery, Richmond, Bladen, Brunswick, Pender, Onslow)
-  Option 3 with consolidated HS agency including SS & other human services but not PH, governed by BOCC (Cabarrus)