



Wayne County, North Carolina Board of Commissioners

February 2, 2023
224 E. Walnut Street
Courthouse 4th Floor
Goldsboro, NC 27530

MINUTES

BREAKFAST for COMMISSIONERS AND STAFF

1. Floating from 8:00 a.m. to 9:00 a.m.

CALL TO ORDER - Chairwoman Barbara Aycock

The Wayne County Board of Commissioners met on Thursday, February 2, 2023, at 09:00 AM in the Commissioners Meeting Room in the Wayne County Courthouse Annex, Goldsboro, North Carolina, after due notice thereof had been given.

Members present: Chairwoman Barbara Aycock, Vice-Chairman Chris Gurley, Commissioner Wayne Aycock, Commissioner Joe Daughtery, Commissioner Freeman Hardison, Commissioner Antonio Williams

Members absent: Commissioner Bevan Foster

The Wayne County Board of Commissioners met in Special Session on Thursday, February 2, 2023, at 9:00 a.m. in rooms D & E of The Maxwell Center, located at 3114-A Wayne Memorial Drive, Goldsboro, North Carolina, after due notice thereof had been given.

INVOCATION - Commissioner George Wayne Aycock, Jr.

Commissioner George Wayne Aycock, Jr., gave the invocation.

PLEDGE OF ALLEGIANCE - Commissioner Freeman Hardison, Jr.

Commissioner Freeman Hardison, Jr., led the Board of Commissioners in the Pledge of Allegiance to the Flag of the United States of America.

SPECIAL CALLED MEETING

2. Discussion and Consideration of New Detention Center Contract
Upon motion of Vice-Chairman Chris Gurley, the Board of Commissioners unanimously approved the Contract between Wayne County and T.A. Loving Company for the construction of the Wayne County Replacement Jail, subject to the approval of County attorneys.

ADJOURN SPECIAL CALLED MEETING

At 9:02 a.m., Chairwoman Barbara Aycock adjourned the Special Called Meeting of the Wayne County Board of Commissioners.

CALL TO ORDER BUDGET WORK SESSION- Chairwoman Barbara Aycock

At 9:03 a.m., Chairwoman Barbara Aycock called to order the February 2, 2023 Budget Work Session of the Wayne County Board of Commissioners.

PRESENTATION OF BUDGET SCHEDULE

County Manager Chip Crumpler began the work session by asking Assistant Budget Officer Janice Rice to review the budget schedule, attached hereto as Attachment A.

DISCUSSION OF ON-GOING PROJECTS - County Manager Chip Crumpler

Facilities Director Kendall Lee reviewed the following on-going projects and answered questions from the Board:

- Detention Center - March 7, 2023 is the projected start date.
- DSS/Health - Plans are complete for the bid process. Completion target date of 9/10/2024
- Fuel Farm - Discussion of two-year project and a necessity versus a convenience.
- US 117 N Property - Mr. Lee stated some of the existing buildings are currently being cleared out and he met with the Sheriff's Office personnel regarding possible uses. Mr. Lee stated with 15 acres, there is plenty of room for expansion. He also discussed a possible distribution center for office supplies and furnishings to be used for county departments.
- Gambella Building - Mr. Lee described the roof repair bidding process and the scheduled opening of bids on March 1st.
- Bussman Building - Staff Attorney Andrew Neal stated the SunTree Company has to close on the purchase of the building by the end of April. He said he had not heard back from their attorney, but he was not concerned, as the company had invested quite a bit in the building. Commissioner George Wayne Aycock, Jr. asked staff to check on the building, as the company is still renting from the County.
- Ivey Road Project at ParkEast - County Manager Chip Crumpler updated the Board on the grant funding and the County's responsibility. Commissioner Joe C. Daugherty expressed his frustration with the City of Goldsboro and the County's need for a better relationship/partnership, particularly regarding economic development.
- Goldsboro Business Campus - Phase One is currently under construction and on schedule.
- Southern Digital Library - No update
- Northern Digital Library - Discussion of the vacant Dollar General Building as a possibility.
- Bi-Weekly Payroll - Finance Director Allison Speight said the bi-weekly process would require a timekeeping system and she is currently researching several companies. She stated she is meeting with departments and they are embracing the process and she asked for support from the Board. Vice-Chairman Chris Gurley asked for specific numbers of employees responding and voting for the bi-weekly process; 393 employees responded and 250 voted

for the change. Mr. Gurley stated employees were calling him with complaints. Director of Public Affairs Joel Gillie discussed the need for an internal communication system, as in a bulletin board or intranet, to give employees another way to communicate. Mrs. Speight answered additional questions from the Board.

- Sheriff's Office Mobile Command Center - The vehicle is to be ready by the end of February or first of March.
- Book Mobile - Mr. Crumpler said this project has been pushed back approximately one year, due to a lack of chassis available.
- Ambulances and Sheriff's Office vehicles - Mr. Crumpler stated there was a supply shortage for them as well.
- The County Manager called for a break from 10:26 a.m. to 10:41 a.m.
- Opioid Settlement - Staff Attorney Andrew Neal stated the original \$6.2 million settlement for Wayne County would be increased, as an additional \$650 million will come from pharmacies to the state, estimating an additional \$5 million for the County. He said the Board would need a resolution for the new funding and then an MOA on how to spend the funding. He discussed Judge Elizabeth Heath's proposal, attached hereto as Attachment B, the "Recovery Together ENC Regional Partnership", which creates a non-profit with an executive board and a director. Mr. Neal recommended an MOU between the counties of Wayne, Lenoir and Greene. Commissioner Antonio Williams asked about other organizations asking for some of the funding and Mr. Neal said if the Board went with Judge Heath's proposal, they would disperse to non-profits after MOUs are presented. The Board discussed the pros and cons of using Judge Heath's group. County Attorney E. B. Borden Parker said Dustin Pittman is the one who said the decision had been made but the Board is controlling the funding and it does not have to be spent immediately. He also said the Board needed to choose between options A and B of the settlement before determining how it would be dispersed. Mr. Neal stated his concerns regarding operating costs and supporting staff. He suggested the Board cap the operating costs in their MOU. County Manager Chip Crumpler stated he reached out to County departments DSS, Health, Library, and EMS, with all but Health returning proposals for the Opioid Settlement funding. EMS is proposing a para-medicine program, which the County has wanted for some time. Mr. Crumpler is to formulate a plan with a percentage of the settlement being used for county programs and a percentage for non-profits.
- Economic Development Regional Group - Mr. Crumpler stated the group originally asked for \$150,000 in funding from the County but is now asking for \$211,741.77, which would include funding a new staff member. He said Regional Director Mark Pope is to present to the Board in the near future and under the new agreement, Mr. Pope would be more accountable to the Board. Mr. Neal stated the cost increase would take away from the profits saved for product development.
- EMS Billing - Mr. Crumpler stated the change in companies for collections began February 1, 2023 and he and the staff hope for a better than 40% collection from the previous company.
- EMS/Sheriff's Office Pay - Assistant County Manager Ginger Moore stated this is an on-going project and Wayne County continues to chase other counties in pay for first responders. She said Wilson County just increased pay mid-year and also pointed out EMS paramedics are taking on a bigger role. Additionally,

fewer people are interested in law enforcement, so the County is trying to maintain staff and keep retention high.

- Quarterly Municipal Meetings - Commissioner Freeman Hardison, Jr. stated the meetings were not problem-solving. Mr. Crumpler recommended doing away with quarterly and having individual meetings. Commissioner Joe C. Daughtery stated the meetings were not designed to solve the municipalities' problems, but rather to bring in outside resources to help them solve their own. Mr. Hardison said the County needs to reach out and ask what problems they are facing. Mr. Neal suggested keeping the quarterly meetings due to the MOA for Opioid Settlement requiring an annual meeting with municipalities.
- Electric Vehicle (EV) Charging Stations - Mr. Crumpler stated the County was not currently charging users, but software could be installed that would charge them. He is to calculate the costs and charge that rate, per the Board.
- Garbage Collection - Facilities Director Kendall Lee discussed the possibility of buying a vehicle to empty dumpsters and using landfill staff to operate the vehicle. Mr. Crumpler is to provide a proposal on this idea to the Board.
- EMS Station 6 - Mr. Crumpler stated an appraiser should have a completed appraisal for the Madison Avenue property and said the City of Goldsboro is still pushing for the County to purchase the property to continue using as an EMS station.

2022 GOALS AND OBJECTIVES REVIEW - County Manager Chip Crumpler

County Manager Chip Crumpler reviewed the 2022 Goals and accomplishments, attached hereto as Attachment C.

12:00 P.M. LUNCH for COMMISSIONERS AND STAFF

3. At 11:51 a.m., Chairwoman Barbara Aycock recessed the Goal Setting Work Session.
At 12:49 p.m., Chairwoman Barbara Aycock reconvened the Goal Setting Work Session.

GOAL SETTING WORK SESSION

Clerk to the Board Carol Bowden polled each Board member for their proposed goals for 2023, compiling the list below. Mrs. Bowden is to send the list to the Board for their votes and the final list of goals will be presented by County Manager Chip Crumpler at a future meeting.

GOALS SUGGESTED FOR 2023

1. County Intranet
2. EMS Station 6 resolved
3. Northern Library
4. 117 N. Property Master Plan
5. Distribution Center at 117 N. Property (office supplies/furniture) – with inventory control

6. Fuel Farm
7. EMS Station 6 realignment – move Eighth St. fleet service to 117 N. and put EMS station at H Street – EMS Station near Meadow Lane School
8. Vehicles – under-used or unneeded vehicles – bank of vehicles for multi-depts
9. Retention Plan to keep employees in Wayne County (benefits, etc.)
10. Garbage collection trucks
11. Broadband – find a way to fund the infrastructure for Broadband. (jeopardizes G.R.E.A.T. grant)
12. Hire architect to design Fremont Stars school as Northern Library.
13. Funding for Economic Development – Need more product. Ask legislators for GTP funding – ½ to GTP and ½ to 3 counties based on county population.
14. Develop legislative goals, based on our needs, and meet with legislators – both state and federal.
15. Develop marketing plan for existing DSS/HD properties. Need to convert to cash.
16. Brogden Primary – advocate for needs-based grant of \$30 million.
17. GWTA terminal – TIGER Grant – multi-modal hub – need fuel tanks/system to attract various transport systems.
18. Develop a plan for Opioid Settlement Funds to include County Departments.

CLOSING REMARKS

ADJOURNMENT

4. At 2:01 p.m., Chairwoman Barbara Aycock adjourned the Goals Work Session.


Clerk to the Board



FY 2023-2024 BUDGET CALENDAR

TASK	Date	Time
November	November 1, 2022	
December		
Outside Agencies notified	December 15, 2022	
Revenue Worksheets	December 29, 2022	
User Fee/Rate Changes	December 29, 2022	
January		
User Fee/Rate Change Forms Due to Finance Office	January 27, 2023	
CIP due to Finance Office	January 27, 2023	
Revenue Worksheets Due to Finance Office	January 27, 2023	
February		
Board of Commissioner Budget Retreat	February 2 & 3, 2023	
CIP Plan-It Due to County Manager from Budget Assistant	February 17, 2023	
Review Revenue Estimates with County Manager	February 17, 2023	
Budget Orientation Meeting with Department Managers at Maxwell Center	February 22, 2023	10:30 AM
March		
Move Budget	March 8, 2023	
Notify Fire Districts	March 8, 2023	
Outside Agency request due	March 24, 2023	
April		
Completed budget request & forms returned to Finance Office	April 7, 2023	
New Employee/Pay Increase/Certification Request Forms Due	April 7, 2023	
Fire District Request Due	April 7, 2023	
Begin Holding Meetings with Department Managers Regarding Submissions	April 10-21, 2023	
Firm revenue figures to Wayne County Public Schools	April 14, 2023	
May		
WC Public Schools budget due to County	May 1, 2023	
Manager's Column Recommendation	May 2, 2023	
Proposed Manager's Budget Presented to the BOC	May 16, 2023	
Begin Budget Work Sessions with Board of Commissioners	May 17 thur May 19, 2023	
June		
Budget Hearing	June 6, 2023	

January 21, 2023

To Our Partner Counties and County Commissioners

RE: Opioid Settlement Proposal – Recovery Together ENC Regional Partnership

Dear County Commissioners,

The opioid settlement has produced a considerable payout for counties in North Carolina. I am proposing a regional model that will manage those funds through a new non-profit organization, Recovery Together ENC. This regional non-profit will provide much-needed services to individuals in our region who are struggling with opioid addiction. This memorandum will clarify the organizational structure and vision for this new non-profit as well as justify support for the regional model.

Timeline and Milestone Expectations

Below is a rough timeline with milestone dates for this year:

- County commissions pass resolution to participate in the model and pooling of resources – February 2023
- County attorneys draft MOU to create non-profit organization – April 2023
- Non-profit creation and appointment of board members – Summer 2023
- Executive board hires Director – Fall 2023
- Director begins operations for the non-profit and solicits RFPs for services – Fall 2023

Summary of the Organization

Recovery Together will manage the pooled opioid settlement funds from Greene, Lenoir, and Wayne counties. Operating collectively will both enhance our position when pursuing grants and increase our impact in the region. The operation of Recovery Together will be outlined in more detail within a memorandum of understanding (MOU), approved by each county commission; however, in short, the organization will provide services that mitigate the impacts of opioid addiction including: prevention, education, early (childhood) intervention, accountability, and connecting individuals to court-run programs intended to provide alternatives to incarceration and reduction of removal of children from their families.

To be clear, this organization is new and some of this proposal is still unknown; however, we do know the services we need and the resources we have. The organizational vision is to mitigate the horrendous impacts of opioid and other substance use disorders. We will more specifically define the vision and mission of Recovery Together through continued conversations. You as county commissioners will be directly involved in this founding process and ultimately you all will define this organization's structure and mission.

Organizational Structure

Recovery Together will be run as a non-profit. The executive board will be comprised of the following individuals (at minimum):

- County Commissioner Chairperson from each county
- County Health Director
- Chief District Court Judge
- County Social Services Director
- County Sheriff
- Community College Representatives
- Public School Representatives
- At-large member(s)

Once established, the executive board will hire a Director who will in-turn hire the other critical positions for the organization, such as Financial Officer and Program Administrator. The establishment of the non-profit and clarifying the organizational makeup within a MOU will be our near-term priorities.

In addition to the Executive Board, it may be beneficial to establish an executive committee comprised of the Executive Director from Recovery Together along with the county managers and perhaps other county

administrative staff members from each partner county. This smaller committee will be more focused on the operational details of the organization.

Finally, Recovery Together ENC will also informally rely on an array of community non-profits, service groups, and stakeholders; this group, referred to as the Recovery Together ENC Coalition, will be a resource that Recovery Together connects with on a regular basis to understand community needs and any service gaps that may exist.

Operational Vision

Recovery Together ENC will be an umbrella organization that identifies needs and potential service gaps in the community as it relates to opioid abuse. Counties will pool their opioid settlement funds under the supervision of Recovery ENC on an annual cycle. Recovery Together then uses those funds to contract with community non-profits for particular services, connecting the resources to the community needs. The exact details of how this process will work will be outlined in the final MOU.

Benefits of the Model

By establishing a non-profit to manage these funds, boards will have less to consider in terms of who receives the funds. Now, the non-profit will receive the brunt of the requests to provide particular services. If approached by constituents or non-profits interested in the services of Recovery Together, you will simply direct them to contact the executive director of Recovery Together ENC. Boards will still provide input on the opioid addiction process through their annual budgeting process and more directly through their respective representatives on the non-profit's executive board. Additionally, combining into one opioid entity will increase our capacity to combat the regional challenges of opioid addiction and eliminate duplication of work.

Sincerely,

Elizabeth Heath
Chief District Court Judge
8th Judicial District
Greene, Lenoir, and Wayne Counties

Goals & Budget Work Session

February 2-3, 2023



WAYNECOUNTY
NORTH CAROLINA

Breakfast

- Floating breakfast 7:30-9:00 a.m.

Call to Order

- Chairwoman Barbara Aycock

Invocation

- Commissioner George Wayne Aycok, Jr.

Pledge of Allegiance

- Commissioner Freeman Hardison, Jr.

Special Called Meeting

- New Detention Center

Presentation of Budget Schedule

February

Board of Commissioner Budget Retreat	February 2 & 3, 2023
CIP Plan-It Due to County Manager from Budget Assistant	February 17, 2023
Review Revenue Estimates with County Manager	February 17, 2023
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May

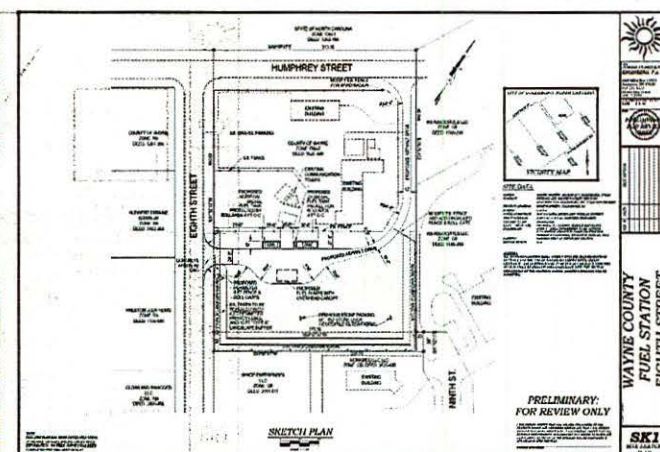
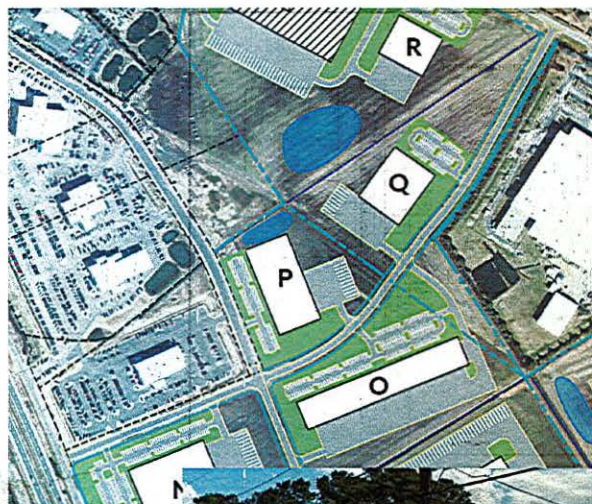
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June

Budget Hearing	June 6, 2023
Budget Ordinance Consideration	June 20, 2023

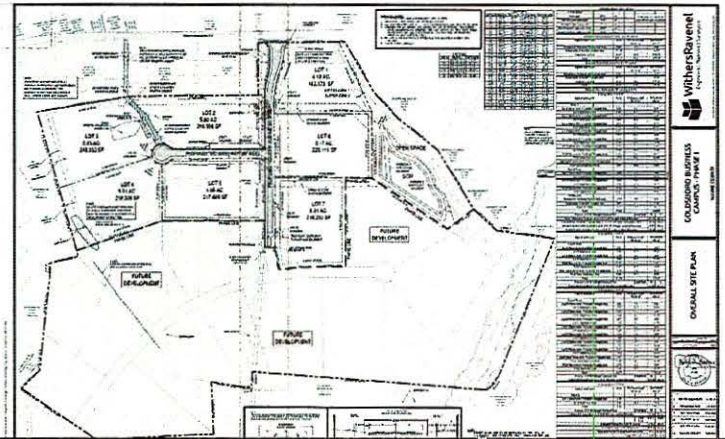
On-Going Projects

1. Detention Center
2. DSS/Health
3. Fuel Farm
4. US 117 N Property
5. Gambelli Building
6. Bussman Building
7. Ivey Road Project at ParkEast



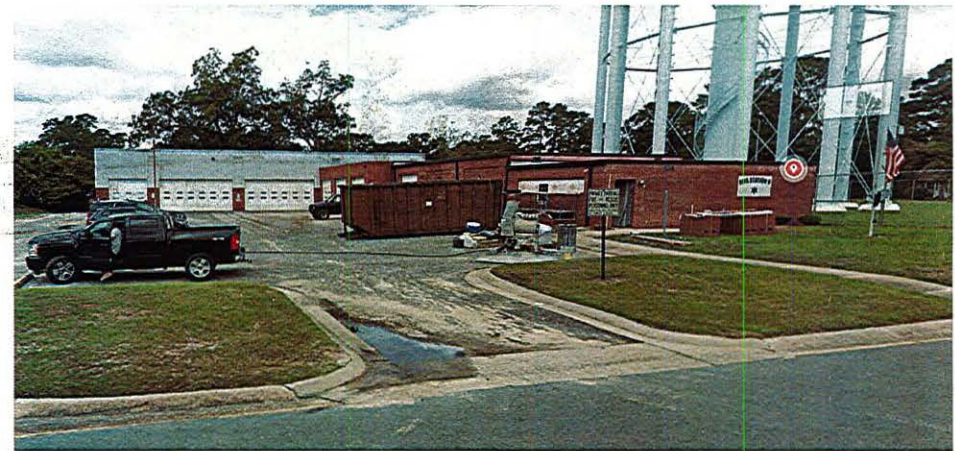
On-Going Projects Cont.

8. Goldsboro Business Campus
9. Southern E-Library
10. Northern E-Library
11. Bi-Weekly Payroll
12. Timekeeping
13. Grant Writer Position Progress
14. Sheriff's Office Mobile Command
15. Book Mobile



On-Going Projects Cont.

- 16. Ambulances
- 17. Sheriff Cars
- 18. EMS + Sheriff's Office Pay
- 19. Quarterly Municipality Meetings
- 20. EV Charging Stations
- 21. Garbage Collection
- 22. EMS Station 6



2022 Goals and Objectives Review

1. Northern Library – focus on a new Library and search for a grant to help with the project.
 - **ONGOING** - Currently contracted with CDM Smith for a structural and use assessment of the newer portions of the building, school system has provided the existing plans to CDM Smith for their use. The preliminary findings have been received by the County. Final presentation to the Facilities working group to be scheduled.
 - A possible alternative for this is a digital library similar to that proposed for District 2 has been explored. A site was visited with library staff for feasibility. Awaiting feedback from Grant writer based on meeting held for item 12.

2022 Goals and Objectives Review

2. SEWER: Develop long-term solution to County sewer issues, including Town of Mount Olive. Possibly bring sanitary districts in as partners and form a water/sewer merged system.
 - **ONGOING** - Currently contracted with Withers and Ravenel for Genoa capacity survey and build out study to be performed. Work is underway. AIA grant with the State is underway. Regionalization plan sub contracted to CDM Smith.
3. Expand Broadband
 - **IDLE** - 3 GREAT grant applications were all turned down. This make 5 applications in 3 years with no success.
 - **ONGOING** – Great grant awarded for one application. Waiting on possible second approval.
4. Hire full-time Grant Writer
 - **COMPLETED** – A consultant was interviewed and hired as the County's grant writer.

2022 Goals and Objectives Review

5. Look at Pay Grades for Departments not previously addressed
 - **COMPLETED** - All departments were completed last fiscal year. A new schedule of reviews will commence this year with approx. 1/3 of all departments being reviewed on an annual basis.
6. Quarterly Meetings with Municipalities
 - **COMPLETED**
7. Authorize a Study to improve every department's operation to improve efficiency and minimize positions while improving delivery of services. Better use of technology.
 - **IDLE** – A proposal was received from NC State to analyze departments starting with DSS and Health and implement the LEAN principles.

2022 Goals and Objectives Review

8. Discussion and next steps for exploring the merging of the DSS and Health Dept. into a consolidated Human Services Department.
 - **ONGOING** – A consultant has been retained to rewrite our personnel policy to apply to state statutes for consolidation. Work session for Commissioners planned.
9. Create a working group with the Board of Education, after completion of Fremont Elementary and Rosewood Middle Schools.
 - **COMPLETED**
10. Storage are for the Facilities Department for safe storage.
 - **COMPLETED** – building at corner of Stronach and Commercial Dr. Mobile storage trailers for Shelters

2022 Goals and Objectives Review

11. Summer Youth Employment.

- **COMPLETED**

12. Digital Library for District 2.

- **ONGOING** – A site was located and site visits were conducted with Library staff. A meeting with the grant writer was held for possible funding options. Awaiting grants writer comments.

13. Storm Water Management plan for design/construction of water management structure to alleviate potential flooding. Develop a reservoir for drinking water and recreation with development surrounding property. Also a Stoney Creek watershed project to protect property values and infrastructure.

- **ONGOING** – This is an ongoing project between the State of NC and Army Corps of Engineers

Goal Setting Work Session

Lunch

- 12:00 p.m.

Goal Setting Work Session Cont.

Update on Capital Projects

- Facilities Director Kendall Lee

Closing Remarks

Adjournment

- Next regular meeting is February 7, 2023